

Emerging Topics in Financial Regulation

Kevin Cowan Lima, January 2020

The views presented in this document are personal, and do not represent those of the CMF.

Topics



- o The CMF
- Three topics that are relevant from supervisory perspective...and in need of research
 - Regulating and supervising FINTECH
 - Environmental and social concerns in financial markets
 - Financial consumer protection





2017 Changes in governance and mandate of securities and insurance regulator (SVS)

- O Governance:
 - o board => continuity
 - o greater independence
 - o accountability: annual reports, consultation process
- Expectations of greater flexibility in laws
- O Mandate:
 - Micro: prudential and market conduct (consumer protection)
 - Macro: financial stability and market development





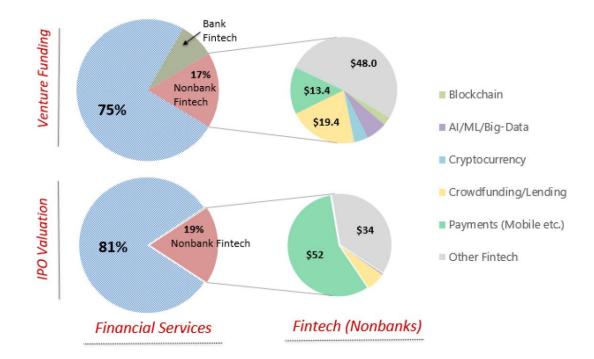
2019 CMF integrates with bank supervisor (SBIF) and general banking law approved

- Part of global trend away from silo supervision
- Increasing regulatory and supervisory consistency
- Improving supervision of conglomerates
- Facilitating a systemic view of market developments and risks



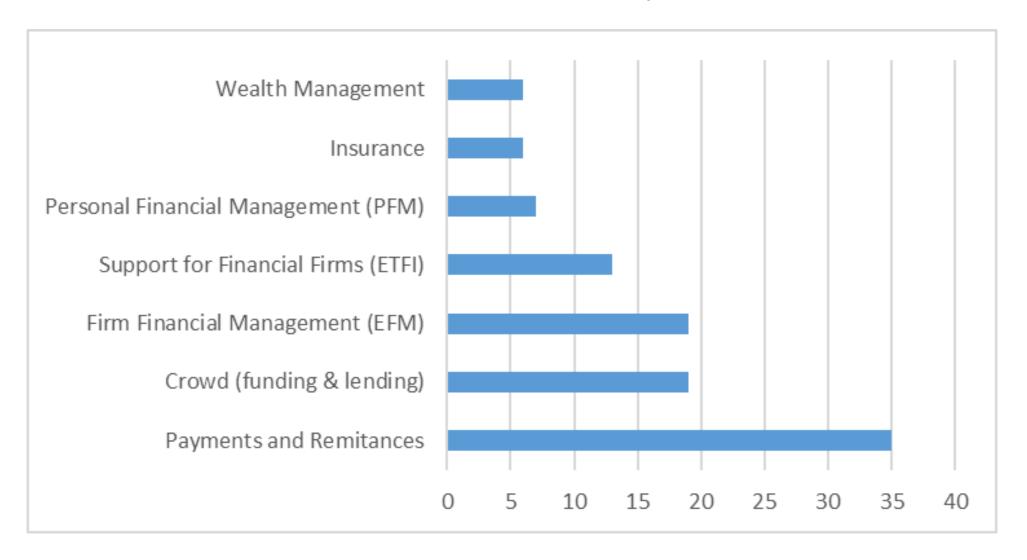


- Technological change and finance go hand in hand...but recent years have seen an acceleration in innovations in communication, data storage and processing, and automation.
- Substantial innovation in "traditional" firms and FINTECH startups...that have received 25% of venture and startup financing



Chilean FINTECH map





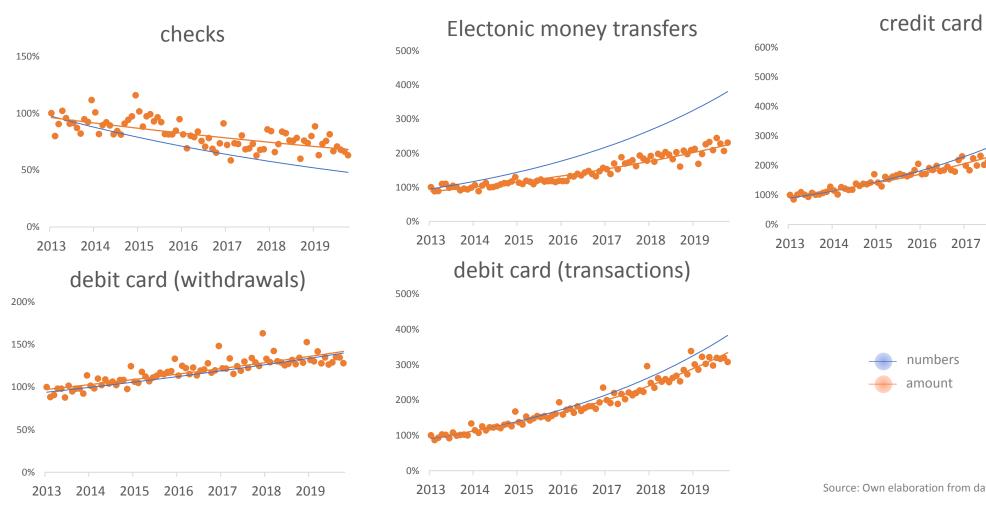
Compete or complement traditional providers

Source: Finnovista (2019)

Electronic bank payments rising...non bank starting



(Index: Jan 2013=100)



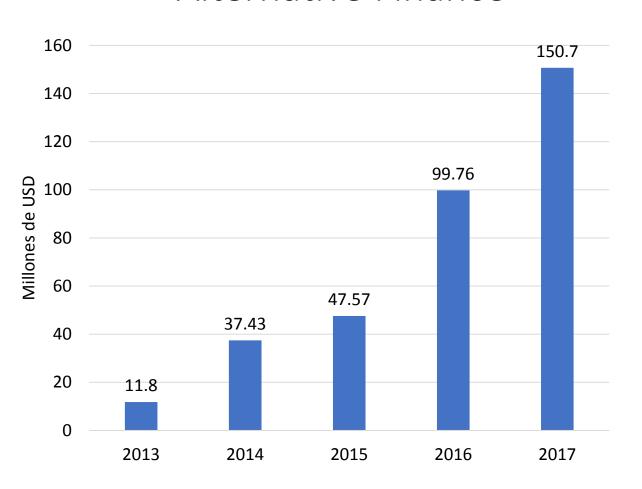
Source: Own elaboration from data provided by regulated institutions.

2019

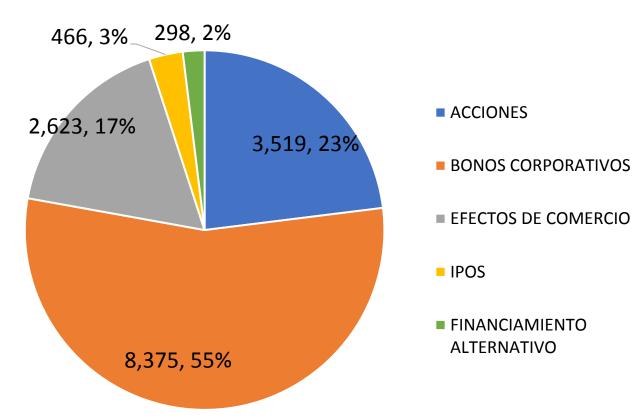
Still relatively small...but growing fast



Alternative Finance



Market Based Finance (2015-17MM USD; %)



Source: Cambridge Centre for Alternative Finance (2018) y CMF.

COMISIÓN PARA EL MERCADO FINANCIERO

Some common FINTECH characteristics...

- Segmentation of financial products
 - Example: Destácame
 - Lower fixed costs (less relevance of economies of scale and scope)...
 - ...or quicker scaling up
- High automation
- Rapid overseas expansion
 - Example: Cumplo (Chile => Mexico => Peru?)
- Potentially beneficial
 - Reduced fees from greater efficiency + higher competition
 - Better services
 - Financial inclusion: survey data => 33% of firms in Mexico and Chile believe only source of financing





- Market failures persist...
- ...and some risks more relevant (cybersecurity and ALM)
- => many FINTECH firms dealing with end user should be regulated
- Getting regulation right:
 - Multi year process in Chile
 - 2016 non bank payment law
 - 2019 discussion of FINTECH law for financial market activities...
 - Many outside the perimeter
 - Those inside the perimeter no adequate
- Key tradeoff: not to stifle innovation by recognizing the particularities of FINTECH business models while at the same time adequately protecting clients of the FINTECH firms.

Principles for regulation...

COMISIÓN
PARA EL MERCADO
FINANCIERO

- Proportionality
 - What is the minimum standard? (aircraft)
 - Reputation risks of lower standards within the perimeter
- Modular
- Level playing field between "tech" and traditional
 - Ideally introduce proportionality for all intermediaries
- Technologically neutral
 - Consumers have same protection independent of channels
- Flexible
 - Test and adjust
 - Where to draw the perimeter...financial stability issues?
- Prioritize operational risk (cyber) and data protection

Multiple challenges for supervision



- Understanding a dynamic sector...skills and know how
- Minimize deadweight costs of supervision
 - Reg Tech
 - Sup Tech
- Supervising automated processes
 - E.g. suitability of an algorithm
 - Fall back on neutrality idea.. transparent, understood by firms and explainable
- Cross border coordination
 - Move fast...or not?
 - Principles





- Importance of open data initiatives
 - Key feedback in consultation process
 - Capacity for individuals to exchange comprehensive and verifiable information on their financial situation is key for the efficient functioning of the financial sector
 - Large cache of data in banks and insurance companies...
 - Possibly offset concerns regarding Big Tech
- How to do it
 - Comprehensive (avoid cherry picking) and broad (as in Mexico FINTECH law)
 - Mandatory but with informed consumer authorization
 - Standardization in protocols and centralized authorization makes sense
 - Robust requirements for data protection (regulation and supervision)

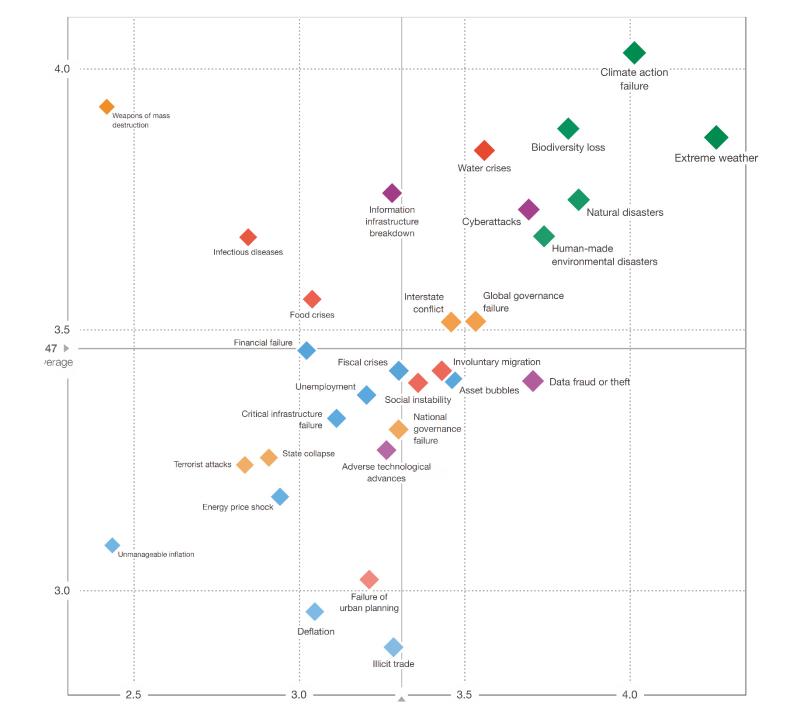




- Evaluating the outcomes of FINTECH
 - On fees and services provided to end users
 - On financial inclusion
 - Crowdfunding: robustness of credit scoring to the cycle, gaming alternative scoring
 - Robo-advising: performance of algorithms
 - DLT as a desirable substitute to centralized ledgers
- Impact of regulation as FINTECHs are brought into the perimeter
 - => evidence based calibration



WEF Risk Report 2020





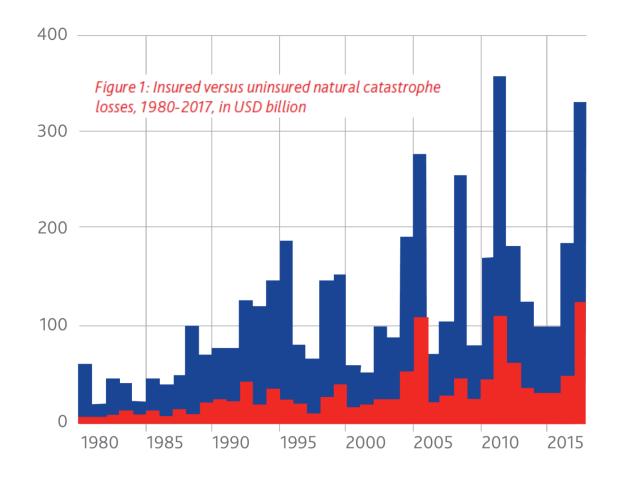
Climate Risk and Financial Markets

- Risks driven (or aggravated) by climate change have moved to the forefront of recent discussion in financial markets
- Example: WEF 2020 global risk report 2020
- Relevant discussion in Chile: high vulnerability to climate change (variables listed in UN Framework Convention)
- For banks and insurance companies potential impact on credit risk and market risk of asset portfolio
 - Physical risk
 - Transition risk
- For insurance companies potential impact on underwriting of risk and potential role in risk sharing
 - Estimates by the Insurance Council of Australia estimate that bushfire catastrophe losses are close to 700 million USD

Role of insurance limited by coverage gaps



- Coverage gaps larger in EMEs
- Chile coverage of close to 25%
- 50% for high income countries and 9% for upper middle income countries.

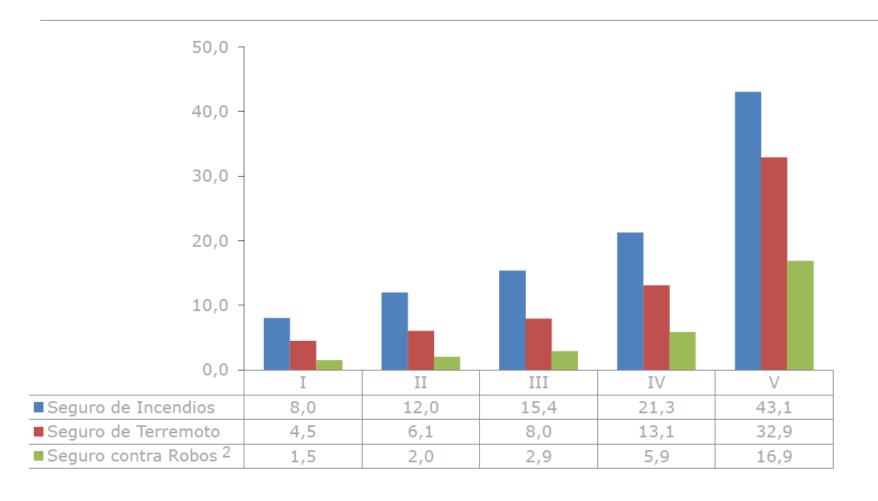


Source:. Munich RE

Insurance Penetration by Income Quintile



HOGARES PROPIETARIOS DE VIVIENDA¹ QUE DISPONEN DE SEGURO 2011, POR TIPO DE SEGURO, SEGÚN QUINTIL DE INGRESO AUTÓNOMO (Porcentaie)



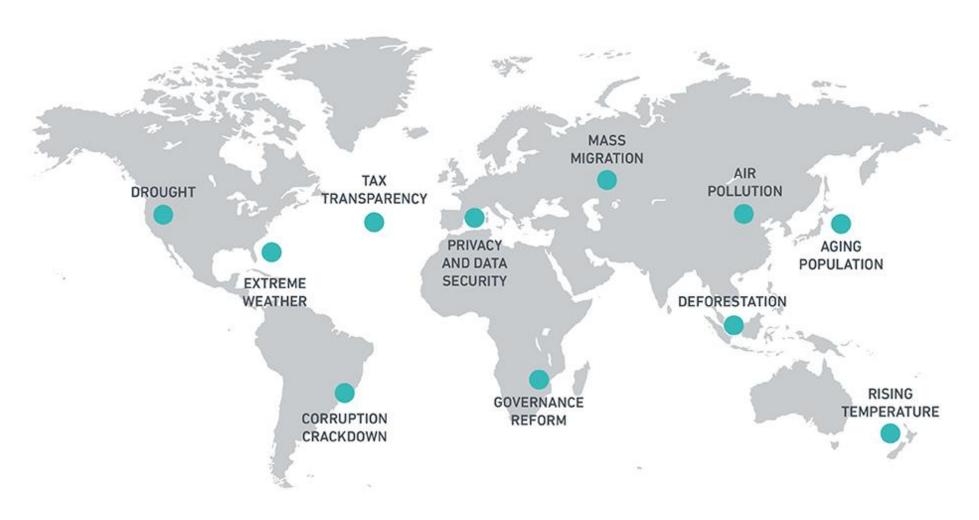


Closing the coverage gap

- Potential role of "insuretech" (reducing costs and improving risk modelling)
- Inclusive insurance products (Peru and Colombia as examples)
- Parametric (index based) insurance
 - High impact / low probability events
 - Lower costs of settlement
 - Used in sovereign insurance (CAT Bonds)
 - Basis risk is a concern from consumer perspective



Concerns go beyond climate risks



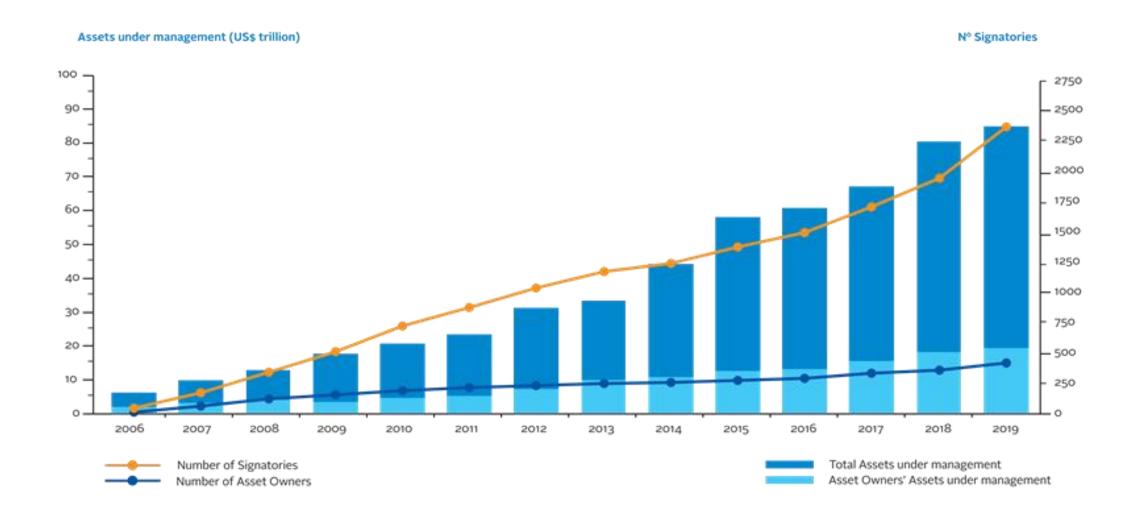




- In securities markets climate change is part of the broader discussion of ESG variables
- Key regulatory role in capital markets => information disclosure
- Increased demand of information disclosure from investors:
 - Disclosure of exposure to E&S risks (e.g. TCFD)
 - Disclosure of impact on E&S variables (e.g. GRI)
- Growing number of asset managers subscribing to Principles For Responsible Investment (PRI) and specialized demand for "Green Instruments"









Environmental and Social Factors

Regulation should play a role: comparability and completeness

In Chile, two phase approach:

- Phase 1: Requirement of impact of firms on E&S
 - Based on subset of GRI
 - Report metrics and policies/targets (if they have them).
 - Environmental: Waste management, carbon footprint, water usage
 - Social: employment conditions (training, gender...), supplier treatment, anticorruption and competition policies...
- Phase 2: Reporting of E&S risks
 - key input for banks and insurance





- Quantifying scenarios for impact of climate change on credit and market risk on portfolio of banks and insurance companies
- Actuarial analysis of impact of CC on insurance
- Importance of public- private initiatives that promote cooperation around information gathering and sharing
- ESG reporting: getting the information requirements right
 - investor information vs listing costs
 - materiality vs comparability
- Coverage gaps in insurance
 - demand or supply driven
 - Potential role of regulation in inhibiting supply





- Broad consensus that information disclosure is a necessary, but not sufficient condition for optimal consumer decisions => behavioral aspects in consumer choice
- OECD/G20 "G20 Principles on Financial Consumer Protection"
- Enhancing regulation and supervision of consumer financial protection is a key priority of CMF
- What we are doing
 - Principle based regulation for financial service providers
 - Reviewing specific requirements on product design and fees, information (how to present, how much)...
 - Financial education





- Continue to expand knowledge of biases leading consumers to make mistakes of judgement and to identify the products/services causing the main problems
- What works in terms of information to support consumer choice
 - Framing
 - Nudging and default options
 - Examples: SCOMP system
- Self protection (education) vs responsibility of providers to sell appropriate products
- Unintended consequences
 - Example: interest rate ceilings and fee transparency
- How to avoid impacting inclusion via cost of regulatory burden



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